History
From time immemorial, First Nations had their own systems in place to ensure their self sufficiency. These included:

- Territory
- Governance Structure
- Language and Culture
- Culture
- Health Care
- Education
- Policing
- Emergency Response
- Commerce and Trade
- Laws, Customs and Traditions
- Environment
- Military
History

- Seven Council Fires
  Dakota, Nakota, Lakota

- Historical ally of the British Pontiac Rebellion 1763

- American Revolution 1775 - 1782

- Treaty with the British Crown 1787

- War of 1812
Challenges

• Indian Act

• Residential School – Assimilation Policy

• Land Tenure System

• Infrastructure – Long-term financing
The Path Forward – Self Governance

Target

2012
- **FWA**
  - Framework Agreement
  - Sets agenda for negotiations

2017
- **GAIP**
  - Governance Agreement-in-Principle
  - Substantive agreement on main issues

2020
- **FA**
  - Final Agreement
  - Legal agreement; basis for legislation

Ongoing
- **Imp**
  - Implementation
  - Joint work between Canada and WDFN to make S-G a reality

Approved by

- Band Membership Meeting
  - June 2016
  - Signed April 26/17
- Community Referendum
Creating WDFN’s Constitution

Constitution of the Whitecap Dakota First Nation

Acts, Policies & Programs
- Governance Code
- Membership Code
- Land Mgmt Code
- Finance & Admin Code
- Election Code
- Environmental Protection Code

Acts Policies & Programs
Indian Act vs. Self-Government

**Indian Act**
- Minister has final say on Band affairs (Education, Health, Taxation)
- Band is accountable to the Government of Canada
- European laws and structures
- Limited financial security

**Self-Government**
- Council & Community Members through WDFN Government make decisions
- WDFN Government is accountable to WDFN Members
- Laws will reflect WDFN culture and priorities
- Financial certainty and transparency
First Nation Land Management Act

• Enables Self Government of Lands
• Removes 25% of the Indian Act
• Allows us to create Land Code ratified by members
• Allows us to move at the speed of business
• No longer have to wait for the Minister to sign leases
Whitecap Dakota Land Code

- Up to 99 year commercial leases
- Up to 99 year residential leases
- Lease renewal option formula
- Provisions to enable CMHC mortgage insurance
- Traditional mortgage lending
- All lease lots legally surveyed and registered with NRCAN
- First Nations Land Registry
- Saskatchewan Assessment Management Agency - Agreement
First Nation Land Management Act

- Land Use Planning
- Land Zoning
- Development Standards
- Infrastructure
- Commercial leasehold interests
- Residential leasehold interests
Land Management

- Surveyed Road Ways and Lots
- Civic Street Addresses
- Emergency Response
Whitecap Dakota Land Management

Bi Lateral Table with Province

- Environmental Management and Protection Act
- Saskatchewan Assessment Management Agency
- Highway Traffic Act
- Provincial Land Registry through ISC
- Provincial Court docket for Whitecap by-laws
Taxation – Comparing the Two Legislative Authorities
For Real Property Taxes and Development Levies

Section 83 of the Indian Act

- Provides basic authority
- Limited revenue jurisdiction
- Weak enforcement powers
- No debenture financing
- Informal dispute resolution
- FNCT support and Ministerial oversight

First Nations Fiscal Management Act

- Additional local revenue jurisdiction
- Strong, clear enforcement powers
- Access to debenture financing
- FNCT approval and support
- Formal and informal dispute resolution services
- Responsive, comprehensive regulatory framework to support First Nation jurisdiction
Taxation

First Nation Tax Jurisdiction

- Indian Act
- FMA regulations standards
- Assessment Law rules, roll, notices, revisions review board
- Tax Law framework roll, notices, enforcement
- Annual Laws Expenditure Law Rates Law

TAXATION
Taxation at Whitecap

- Whitecap Community Improvement Fee (FNGST)
- Whitecap Liquor Consumption Fee (WLCF)
- Provincial Fuel and Tobacco Tax Agreement
- Real Property Tax
- Development Levies Law
Benefits of the WCIF (FNGST)

• Provides First Nation governments with an independent source of revenue

• Allows First Nations to determine their own expenditure priorities

• Stable revenue stream that may be used to finance capital projects

• Grows with the First Nation’s economy

• There is currently no federal offset
Development Levies also known as Development Levy Laws (DLLs)

Comparison of Proposed Development Levies to Saskatoon-Area Local Governments

<table>
<thead>
<tr>
<th>Community</th>
<th>Residential Unit</th>
<th>Commercial/Industrial/Institutional Building Area (per ft²)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Whitecap Dakota *</td>
<td>$ 16,643</td>
<td>$ 3.63</td>
</tr>
<tr>
<td>Saskatoon</td>
<td>$ 27,225</td>
<td>$ 7.01</td>
</tr>
<tr>
<td>Martensville</td>
<td>$ 19,755</td>
<td>$ 2.27</td>
</tr>
<tr>
<td>Warman</td>
<td>$ 14,250</td>
<td>$ 2.50</td>
</tr>
<tr>
<td>Dalmeny</td>
<td>$ 19,185</td>
<td>$ 3.28</td>
</tr>
<tr>
<td>Osler</td>
<td>$ 15,000</td>
<td>$ 3.28</td>
</tr>
</tbody>
</table>

* Whitecap Dakota rates are for Area B (Transportation, Drainage, Parks and Recreation, Water and Sewer Services)
Commercial & Community Water Treatment Plants

- Whitecap Water Utility
- Reverse Osmosis System
- Certified Operators
- Water and Sewer Billing
- Self-Sustaining

Public Works Building
Commercial Infrastructure

- Water distribution
- Sewage collection
- Storm water collection
- Access/service roads
- Expanded natural gas
- Expanded telecommunications
- Three phase power
- High speed internet

Accessing Building Canada Fund

- Lobbied Canada for FN inclusion for cost-shared funding
Infrastructure and servicing for residents

- Curbside Recycling and Waste Removal
- Regional Landfill provided by City of Saskatoon
- Transfer Station
Infrastructure and servicing for residents

- Waste Transfer Station provided for residents
- Disposal of Hazardous Materials, rubber, and appliances
Improved Housing

CMHC Section 95

Private home ownership program (99-year residential leaseholds)

FNLMFA 49 lot subdivision

Partnership with Sask Housing Corporation for multi-unit housing

Land code amendment to access CMHC mortgages
Education

Memorandum of Agreement signed in September 2014 with Saskatoon Public Schools ending education disparity

- School Renovations $1M
- School Addition – 2 Classrooms $1.8M
- Stonebridge School $2.7M
Education – Early Learning Centre

• WDFN emerging as a regional employer

• Replacement of 22 seat daycare to 56 seats

• Open to members, other residents and non-residents
  • Breaking down the doors of segregation

• Federal, Provincial, Corporate capital support for construction - $2M
Health

• Whitecap Primary Health Alliance Saskatoon Health Region

• Provincial Primary Health Care Innovation
  • Nurse Practitioner
  • Enhanced Services

• Health services open to the public
Community Policing
• Tri-partite Community Policing Agreement
  • Currently three RCMP officers reside in Whitecap.
    • Low crime rate, but high visitation; 1.4 million tourists annually.
  • RCMP Satellite office
Fire Protection

- Partnership with Saskatoon Fire Department
- SFD provides on-going volunteer fire fighter training and back up Services.
- SFD provide all vehicle lease and maintenance.
- Communication System
Elder Services

- Whitecap Elders 65+ 100% rental subsidy and SaskPower
- Whitecap Elders 60-64 25% rental subsidy
- Lawn Maintenance and Snow Removal
- A/C Program
- Elder Health Programs
Employment Partnerships

- Apprenticeship
- Training
- Quick Skills
- Scholarships
Infrastructure Partnerships – Tourism Development

- $46 million highway upgrade
- Chief Whitecap Trail tourism corridor designation
Business Development Criteria

• Profitability
• Employment Creation
• Location
• Investment Requirements
• Community Impacts
• Financial Risk
• Management Capacity
• Partnership Potential
Dakota Dunes Golf Links

- Top ranked course in Saskatchewan
- Voted best new course in Canada in 2005 by Golf Digest
- Brand new Clubhouse Facility opened in 2016
Dakota Dunes Casino

Largest and most profitable casino in Saskatchewan.

Attracts over one million visitors annually.

Employs 500+ people

Features meeting and conference space
Future Development
Dakota Dunes Hotel

Planned Hotel will feature 160 rooms, conference and meeting space, spa, and a restaurant/lounge.

Will be located adjacent to the Dakota Dunes Golf Links and feature a physical connection to the Dakota Dunes Casino.
Future Development
Dakota Dunes Resort Residential
Whitecap Trail Business Park

- 40 Acre Business Park
- Whitecap Storage Facility opened with a private partner
- Infrastructure design underway
# Economic Impacts

## Unemployment Reduction

<table>
<thead>
<tr>
<th>Year</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>1993</td>
<td>67%</td>
</tr>
<tr>
<td>2003</td>
<td>34%</td>
</tr>
<tr>
<td>2008</td>
<td>8%</td>
</tr>
<tr>
<td>2012</td>
<td>4.1%</td>
</tr>
<tr>
<td>2015</td>
<td>5%</td>
</tr>
</tbody>
</table>

**Target 4.0% (Provincial Average)**
Economic Impacts

- Over $100 million capital investment
- Over 650 jobs created
- $90 million of revenue generated annually
- Over 1.4 million tourists annually
Targeted Results

• Sustainable Self-Governance
• Responsible Land Use
• Employment Opportunities
• Improved quality of life for residents
• Participation in the regional economy
Questions?